



CLF Vermont

15 East State Street, Suite 4 Montpelier, VT 05602 P: 802.223.5992 F: 802.223.0060 www.clf.org

October 15, 2014

Willard G. Martin, Esq., Registered Agent	Irwin Marine
James R. Irwin & Sons, Inc.	P.O. Box 6145
Irwin Corporation	Laconia, NH 03247
Irwin of Alton, Inc.	
1 Mill Plaza	
Laconia, NH 03246	
James R. Irwin & Sons	James R. Irwin & Sons, Inc.
Irwin of Alton, Inc.	Irwin of Alton, Inc.
Irwin Corporation	Irwin Corporation
958 Union Avenue	958 Union Avenue
P.O. Box 6145	Laconia, NH 03246
Laconia, NH 03247	

VIA CERTIFIED MAIL, RETURN RECEIPT REQUESTED

RE: Notice of Violations and Intent to File Suit under the Clean Water Act

To Whom It May Concern:

The Conservation Law Foundation ("CLF")¹ hereby gives notice to the addressed persons of its intent to file suit pursuant to Section 505 of the Federal Clean Water Act ("CWA" or "Act"), 33 U.S.C. § 1365(a), for violations of the Act specified below. This letter constitutes notice pursuant to 40 C.F.R., part 135 (the "Notice") to the addressed persons of CLF's intention to file suit in United States District Court of the District of New Hampshire seeking appropriate equitable relief, civil penalties, and other relief no earlier than 60 days from the postmark date of this Notice letter.

James R. Irwin & Sons, Inc. ("Irwin & Sons") owns and operates² at least two marinas in New Hampshire: Irwin Marine, Laconia at 958 Union Avenue Laconia, NH 03246 and Irwin Marine, Alton Bay at 396 Main Street, Alton Bay NH 03810.

1

¹ CLF is a not-for-profit 501(c)(3) organization dedicated to the conservation and protection of New England's environment.

² Irwin & Sons owns and operates the two New Hampshire marinas through several business entities and subsidiary companies including but perhaps not limited to Irwin Marine, Irwin Corporation, Irwin of



The subject of this action is two-fold. First, Irwin & Sons is discharging stormwater directly associated with the water transportation (SIC 4493) and boat and ship building and repair (SIC 3732) facilities listed above (the "Facilities" or, individually, "Facility"), to the waters of the United States without a permit, in violation of 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B). Second, Irwin & Sons has failed to obtain coverage under any Clean Water Act permit including the Multi-Sector General Permit³ ("MSGP") adopted by EPA for industrial sources of polluted stormwater runoff, and failed to comply with the specific requirements of any such permit, in violation of 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1). In addition, Irwin & Sons has failed to obtain individual NPDES permit coverage for the process water discharges associated with its pressure washing activities.

BACKGROUND

The Facilities discharge stormwater associated with industrial activity and process water to Paugus Bay and Alton Bay.

The Laconia Facility location discharges to Paugus Bay, Laconia (Waterbody ID NHLAK700020110-02-01), which is within the Merrimack Watershed. The Environmental Protection Agency has designated Paugus Bay as a habitat for "fish, shellfish, wildlife protection and propagation, public water supply, aquatic life harvesting, wildlife and for primary and secondary contact recreation." Paugus Bay does not meet these standards and the Environmental Protections Agency ("EPA") has designated Paugus Bay as impaired pursuant to Section 303(d) of the Act for failure to meet minimum water quality standards for pollutants. Paugus Bay is impaired due to nuisance exotic species, mercury and ph/acidity/caustic conditions.

The Alton Bay Facility location discharges to the Winnipesaukee Lake-Town Beach 1/Alton Bay, hereinafter "Alton Bay" (Waterbody ID NHLAK700020110-02-10), which is within the Merrimack Watershed. The Environmental Protection Agency has designated Alton Bay as a habitat for "fish, shellfish, wildlife protection and propagation, public water supply, aquatic life harvesting and for primary and secondary contact recreation." Alton Bay does not meet these

Alton and James R. Irwin & Sons, Inc. CLF hereby puts these entities and their agents and affiliates on notice that they are included in this action and that if CLF subsequently identifies additional persons as being responsible for the violations set forth in this notice letter, CLF intends to include those persons in this action.

³ ENVIRONMENTAL PROTECTION AGENCY, MULTI-SECTOR GENERAL PERMIT FOR STORMWATER DISCHARGES ASSOCIATED WITH INDUSTRIAL ACTIVITY (MSGP) [hereinafter MSGP], available at http://www.epa.gov/npdes/pubs/msgp2008_finalpermit.pdf (last visited February 13, 2012).

⁴ See 33 U.S.C. § 1313(d).

⁵ http://ofmpub.epa.gov/waters10/attains_waterbody.control?p_au_id=NHLAK700020110-02-01&p_cycle=2010



standards and the Environmental Protections Agency ("EPA") has designated Alton Bay as impaired pursuant to Section 303(d) of the Act for failure to meet minimum water quality standards for pollutants. Alton Bay is impaired due to pathogens, mercury and ph/acidity/caustic conditions.

Stormwater is water from precipitation events that flows across the ground and pavement after it rains or after snow and ice melt. Industrial activities, such as material handling and storage, equipment maintenance and cleaning, industrial processing, vessel and equipment fluid changes, mechanical repairs, parts cleaning, sanding, blasting, welding, refinishing, painting, fueling, vessel and vehicle exterior washdown, or other operations that occur at industrial facilities, may be exposed to stormwater. Stormwater from industrial facilities, contaminated with pollutants, is then conveyed into nearby waterbodies. In

Irwin & Sons is required to apply for coverage under a Clean Water Act discharge permit such as the MSGP in order to discharge lawfully. Since at least 2007, Irwin & Sons has been specifically required to apply for coverage under the MSGP by filing a Notice of Intent ("NOI") within 90 days after the initial issuance of the MSGP. On September 29, 2008, after expiration of the prior permit, the EPA issued a new MSGP requiring all covered facilities to file an NOI for coverage under the 2008 permit by January 5, 2009.

Irwin & Sons has failed to obtain coverage under the MSGP or any other valid authorization, including individual NPDES permit coverage for process water discharges, at any time. Therefore, Irwin & Sons is operating in violation of the Clean Water Act.

PERSONS RESPONSIBLE FOR ALLEGED VIOLATIONS

James R Irwin & Sons, Inc. is the person, as defined by 33 U.S.C. § 1362(5), responsible for the violations alleged in this Notice. Irwin & Sons has operated the Facilities since at least 2007 and

⁷ http://ofmpub.epa.gov/tmdl_waters10/attains_waterbody.control?p_au_id=NHLAK700020110-02-10&p_cycle=2010&p_state=NH&p_report_type=

¹⁰ See 58 Fed. Reg. 61,146, 61,154 (November 19, 1993).

-3-

⁶ See 33 U.S.C. § 1313(d).

⁸ See 40 C.F.R. § 122.26(b)(13).

⁹ See 40 C.F.R. § 122.26(b)(14).

¹¹ EPA's Final National Pollutant Discharge Elimination System Multi-Sector General Permit for Stormwater Discharges Associated with Industrial Activity (MSGP) was first issued in 1995, reissued in 2000, and again in 2008. *See* 60 Fed. Reg. 50,804 (Sept. 29, 1995); 65 Fed. Reg. 64,746 (Oct. 30, 2000); and 73 Fed. Reg. 56,572 (Sept. 29, 2008). *See* MSGP part 1.1 and 1.3.1.

¹² See MSGP Table 1-2.



currently advertises as the operator of the Facilities.¹³ Irwin & Sons and its agents, directors, subsidiaries and affiliates, including but not limited to John Irwin, Bill Irwin, Bruce Wright, Irwin Corporation, Irwin Marine, Irwin of Alton and James R. Irwin & Sons have operational control over the day-to-day industrial activities at the Facilities. Therefore, they are responsible for managing stormwater at the Facilities in compliance with the CWA.

LOCATION OF THE ALLEGED VIOLATION

The violations alleged in this Notice have occurred and continue to occur at the water transportation (SIC 4493) and boat and ship building and repair (SIC 3732) Facilities located at 958 Union Avenue, Paugus Bay, Laconia NH 03246 and 396 Main Street, Alton Bay NH 03810.

ACTIVITIES ALLEGED TO BE VIOLATIONS

Irwin & Sons has, and continues to, engage in "industrial activities," and its operations fall under SIC Code 4493 and 3732, within the meaning of 40 C.F.R. §§ 122.26(b)(14)(ii) & (viii). Leaves the Facilities have a primary SIC Code of 4493 and 3732 and stormwater discharges associated with industrial activity, Irwin & Sons is required to apply for, obtain coverage, and comply with the requirements of a National Pollutant Discharge Elimination System ("NPDES") permit such as the MSGP. In addition, Irwin & Sons is required to obtain individual NPDES permit coverage for its process water discharges. Irwin & Sons has failed to take any of these required steps.

Irwin & Sons' industrial activities at the Facilities include, but are not limited to: pressure washing; surface preparation; paint removal; sanding; painting; dry dock operation and maintenance; engine maintenance and repairs; fueling, material handling, transfer, storage and disposal; and shipboard processes improperly discharged to storm sewer or into receiving water. Vehicles drive on and off the Facilities, tracking polluted sediment.

Industrial activities and materials at the Facilities are exposed to precipitation and snowmelt. Precipitation falls on and flows over the Facilities, picking up paint solids, heavy metals, suspended solids, debris, spent abrasives, heavy metals, solvents, spent solvents, dust, low density waste (floatables), oil, ethylene glycol, acid/alkaline wastes, detergents, rags, fuel, trash, and other pollutants associated with the Facilities' operations. The polluted runoff is then

.

¹³ See http://www.irwinmarine.com/about-us/our-history/<u>//</u> ("Irwin Marine now has three locations and management teams [...]"); Irwin & Sons portfolio list at http:// http://www.irwinmarine.com/about-us/our-locations/ ("IRWIN MARINE Our Locations") (last visited October 10, 2014).

¹⁴ See MSGP, Appendix D: Activities Covered. Water transportation (SIC 4493) and boat and ship building and repair (SIC 3732) facilities are subject to the requirements of the MSGP for stormwater discharges.



conveyed off-site via man-made collection systems and conveyances and the operation of gravity into waters of the United States. ¹⁵

STANDARDS AND LIMITATIONS ALLEGED TO HAVE BEEN VIOLATED

The Clean Water Act prohibits the discharge of pollutants to the waters of the United States except in accordance with a valid NPDES permit. Irwin & Sons discharges stormwater associated with its industrial activity, as defined by 40 C.F.R. § 122.26(b)(14), and process water from its Facilities to waters of the United States. Because Irwin & Sons has not obtained coverage for these stormwater discharges under the MSGP or an individual NPDES permit, it is illegally discharging stormwater and process water without a permit, in violation of 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B). By failing to apply for and comply with the specific requirements of the MSGP and individual NPDES permit program, Irwin & Sons is in violation of 33 U.S.C. 1311(a) and 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1).

a. <u>Irwin & Sons is discharging stormwater to waters of the United States without a permit.</u>

Irwin & Sons is an industrial discharger whose marinas have a primary SIC Code of 4493 and 3732 which means that pursuant to Section 402(p) of the Act, Irwin & Sons is obligated to apply for coverage under the MSGP or obtain other legal authorization. Because Irwin & Sons has operated and continues to operate without a permit under Section 402(p), Irwin & Sons is in violation of Section 301(a) of the Act.

In addition, during storm events, Irwin & Sons' industrial activities at its Facilities have resulted in a "discharge of pollutants" within the meaning of 33 U.S.C. § 1362(12) and "stormwater discharge associated with industrial activity" within the meaning of 40 C.F.R. § 122.26(b)(14), from its Facilities on each and every day that there has been a measurable precipitation event of above 0.1 inches. There have been many such storm events since 2009. The Facilities are generating and conveying pollutants from at least the following "point sources" travel lifts, marine railways, ramps, outfalls, catch basins, drains, equipment left outdoors, the vehicles driving on and off the Facilities, immediate access roads, and other conveyances to waters of the

_

¹⁵ See 40 C.F.R. § 122.26(c)(i)(E)(6). EPA has determined that precipitation greater than 0.1 inches in a 24-hour period constitutes a measurable precipitation event for the purposes of evaluating stormwater runoff associated with industrial activity.

¹⁶ 33 U.S.C. § 1311(a).

¹⁷ See 33 U.S.C. § 1362(12); 40 C.F.R. § 122.2; MSGP, Appendix A: Definitions, Abbreviations, and Acronyms (defining the term "discharge of a pollutant" as "any addition of any pollutant to navigable waters from any point source").



United States.¹⁸ Paugus Bay and Alton Bay are "waters of the United States," as defined in 40 C.F.R. § 122.2, and therefore, "navigable water," as defined in 33 U.S.C. § 1362(7). The Facilities are discharging this industrial stormwater without the permits required under Sections 301 and 402 of the Act, 33 U.S.C. §§ 1311, 1342.

b. <u>Irwin & Sons is discharging process water to waters of the United States without</u> a permit.

Boat washwater is classified as an industrial waste under state regulations and as process wastewater under the Clean Water Act. Pressure washwater can contain a variety of pollutants including detergents, oil, and grease, as well as dissolved metals from antifouling paints. Ablative bottom paints, which are designed to slowly slough away from the hull, are particularly prone to contaminating washwater with toxic metals such as zinc, copper, and occasionally, lead. In addition, solids suspended in the washwater, such as paint chips and organic materials, can pollute ground and surface water and must be handled properly.

Discharging boat washwater without a permit is illegal and can have severe and long-term impacts on the aquatic environment. Solids and dissolved metals contained in the pressure washwater can be toxic to marine life. In addition, improperly managed pressure washing operations can result in unsightly plumes that discolor natural waterways and stain natural features with bottom paint.

Boat washwater, including pressure washing water, is not covered by the NPDES Multi-Sector General Permit for stormwater management. Instead, discharges of washwater must be covered by an individual NPDES permit. Irwin & Sons does not have an individual NPDES permit authorizing the discharge of pressure washwater to waters of the United States.

c. <u>Irwin & Sons is violating the Clean Water Act by failing to obtain coverage and failing to comply with the requirements of the MSGP.</u>

Irwin & Sons is violating 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A), and 40 C.F.R. §§ 122.26(c)(1) and (e)(1), by failing to apply for, obtain coverage, and comply with the requirements of the MSGP. ¹⁹ Each Facility has a primary SIC Code 4493 and 3732 and must obtain coverage under the MSGP for its stormwater discharges and for stormwater discharges from any co-located industrial activities. ²⁰ Irwin & Sons' failure to obtain coverage and comply

¹⁸ These discharges constitute "point sources" as defined by 33 U.S.C. § 1362(14) and 40 C.F.R. § 122.2. Under 40 C.F.R. § 122.2, "discharge of a pollutant" includes "surface runoff which is collected or channelled by man."

¹⁹ MSGP part 1.1 and 1.2.

²⁰ See MSGP part 1.1; MSGP parts 8.Q and 8.R.



with the permit conditions is in violation of the MSGP and 33 U.S.C. § 1342(p) of the Clean Water Act. ²¹

1) Irwin & Sons Must Develop and Implement a Stormwater Pollution Prevention Plan (SWPPP).

As a prerequisite to obtaining coverage under the MSGP, Irwin & Sons must prepare a Stormwater Pollution Prevention Plan ("SWPPP"). The SWPPP must include, but is not limited to, the following: information related to a company stormwater pollution prevention team, a site description, a summary of pollutant sources, a description of control measures, and schedules and procedures pertaining to control measures and monitoring. Sons has failed to develop a SWPPP in accordance with the MSGP requirements in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

2) Irwin & Sons Must Submit to EPA a Complete Notice of Intent to be Covered under the MSGP.

To be eligible to discharge under the MSGP, Irwin & Sons must submit a complete Notice of Intent ("NOI") to the EPA.²⁴ To complete the NOI, Irwin & Sons is required to determine whether the body of water the stormwater is discharged to is an "impaired" water body, and whether the Facility discharges any specific pollutants listed on the NOI to that water body.²⁵ Paugus Bay and Alton Bay are classified as "impaired" waters.²⁶ Because Irwin & Sons is a "New Discharger" under the MSGP,²⁷ it must also provide data and other technical information to EPA to discharge to impaired waters,²⁸ as well as implement and maintain any control measures or conditions to meet applicable water quality standards.²⁹ Additionally, as part of preparing the NOI, the covered Facility must make certain verifications such as verifying that no

²¹ A thorough search of EPA's Electronic Stormwater Notice of Intent database reveals that Irwin & Sons has not filed an NOI for the any of the Facilities. EPA's Electronic Stormwater Notice of Intent database, http://cfpub.epa.gov/npdes/stormwater/noi/noisearch.cfm (last visited October 10, 2014).

²² See MSGP part 5.

²³ See MSGP part 5.1.

²⁴ See MSGP part 1.3.1.

²⁵ See MSGP part 2.2.2.

²⁶ See supra p. 2.

²⁷ See MSGP, Appendix A: Definitions, Abbreviations, and Acronyms, at A-4 (defining the term "new discharger" as "a facility from which there is a discharge, that did not commence the discharge at a particular site prior to August 13, 1979, which is not a new source, and which has never received a finally effective NPDES permit for discharges at that site"); see also 40 C.F.R. § 122.2.

²⁸ See MSGP part 1.1.4.7.

²⁹ See MSGP part 2.2.2.3.



harm is done to a species in violation of the Endangered Species Act. 30 Irwin & Sons has failed to prepare and file an NOI meeting all applicable requirements in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

3) Irwin & Sons Must Take Control Measures and Meet Water-Quality Effluent Limitations.

To be eligible to discharge under the MSGP, Irwin & Sons must select, design, install, and implement control measures (including best management practices) to prevent polluted stormwater discharges from reaching nearby waterbodies. Irwin & Sons must address the selection and design considerations in the permit, meet the non-numeric effluent limitations in the permit, and meet limits contained in applicable permit effluent limitations guidelines.³¹ These control practices must be in accordance with good engineering practices and manufacturer's specifications.³² If the control measures are not achieving their intended effect of minimizing pollutant discharges, the permittee must modify these control measures as expeditiously as practicable.³³ Irwin & Sons has failed to cover the materials and operations that may result in polluted stormwater runoff. Irwin & Sons has not implemented the required control measures in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

4) Irwin & Sons Must Conduct Routine Facility Inspections.

To be eligible to discharge under the MSGP, Irwin & Sons must conduct routine inspections of all areas of the Facility where industrial materials or activities are exposed to precipitation, and must ensure that all stormwater control measures comply with the effluent limits contained in the MSGP.³⁴ Routine inspections must be conducted at least quarterly but in many instances monthly inspections are most appropriate.³⁵ These inspections must occur when the Facility is in operation.³⁶ The schedule of these inspections must be included in the Facility's SWPPP and be performed by qualified personnel.³⁷ Irwin & Sons has failed to conduct the required routine inspections in accordance with the MSGP requirements in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

5) Irwin & Sons Must Comply with the Required Monitoring and Sampling Procedures.

³⁰ See MSGP part 1.1.4.5 and 2.3.

³¹ See MSGP part 2.1.

 $^{^{32}}$ Id.

³³ *Id*.

³⁴ *See* MSGP part 4.1. ³⁵ *Id*.

³⁶ *Id*.

³⁷ *Id*.



To be eligible to discharge under the MSGP, Irwin & Sons must collect and analyze stormwater samples and document monitoring activities consistent with the procedures in the MSGP.³⁸ The MSGP requires five types of analytical monitoring (one or more of which may apply) including quarterly benchmark monitoring, annual effluent limitations guidelines monitoring, State or Tribal-specific monitoring, impaired waters monitoring, and other monitoring as required by the EPA.³⁹ An operator must monitor each outfall identified in the SWPPP covered by a numeric effluent limit.⁴⁰ Required monitoring must be performed after stormwater events that result in an actual discharge on a required schedule.⁴¹ All monitoring data collected under the Permit must be reported to EPA. Furthermore, because Paugus Bay and Alton Bay are "impaired waters" under 33 U.S.C. § 1313(d), Irwin & Sons must monitor for all pollutants for which they are impaired.⁴² Irwin & Sons has failed to conduct the required monitoring under the MSGP and has failed to submit the required monitoring reports to EPA in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

6) Irwin & Sons Must Carry out the Required Reporting and Recordkeeping.

Irwin & Sons must maintain and submit any and all required monitoring data. Such monitoring data includes the following: an annual report to EPA which includes the Facility's findings from the annual comprehensive site inspection and any documentation of correction actions; an Exceedance Report to the EPA if any of the follow-up monitoring shows any exceedances of a numeric effluent limit; and

any other required reports under the MSGP.⁴⁶ Irwin & Sons has failed to maintain the required records and failed to submit all required monitoring data under the MSGP in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

7) Irwin & Sons Must Comply with the Requirements of MSGP Subparts Q and R.

Irwin & Sons must also comply with the sector-specific requirements contained in Subparts Q and R of the MSGP. 47 Subparts Q and R require water transportation and boat and ship building

³⁸ See MSGP part 6.

³⁹ See MSGP part 6.2.

⁴⁰ See MSGP part 6.1.1.

⁴¹ See MSGP part 6.1.3.

⁴² See MSGP part 6.2.4

⁴³ See MSGP part 7.1

⁴⁴ See MSGP part 7.2.

⁴⁵ See MSGP part 7.3.

⁴⁶ See MSGP part 7.4.

⁴⁷ See MSGP, Appendix D, Table D-1, Sectors Q and R.



and repair facilities to implement additional technology-based effluent limits,⁴⁸ meet additional SWPPP and inspection requirements,⁴⁹ and monitor stormwater discharges for compliance with the benchmark limitations applicable specifically to water transportation facilities.⁵⁰ Irwin & Sons has failed to comply with the additional requirements of Subparts Q and R of the MSGP in violation of the MSGP and the Clean Water Act, 33 U.S.C. § 1342(p).

d. <u>Irwin & Sons is violating the Clean Water Act by failing to obtain coverage and failing to comply with the requirements of an Individual NPDES Permit.</u>

Irwin & Sons is violating 33 U.S.C. §§ 1311by failing to apply for, obtain coverage, and comply with the requirements of an individual NPDES for its process water discharges. Irwin & Sons' failure to obtain coverage and comply with the permit conditions of an individual NPDES permit, or prevent process water discharges, is a continuing violation of the Clean Water Act. ⁵¹

DATES OF VIOLATION

Each day on which Irwin & Sons operates its Facilities without general permit coverage or discharges stormwater from the Facilities without a permit is a separate and distinct violation of Section 301(a) and 402(p)(2)(B) of the CWA, 33 U.S.C. §§ 1311(a) and 1342(p)(2)(B).

Each day on which Irwin & Sons operates its Facilities without individual permit coverage or discharges process water from the Facility without a permit is a separate and distinct violation of Section 301(a) of the CWA, 33 U.S.C. §§ 1311(a).

Irwin & Sons has discharged stormwater from the Facilities without a permit in violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a), on every day since at least 2009 on which there has been a measurable precipitation event.

Every day, since at least 2009, on which Irwin & Sons has failed and continues to fail to apply for, obtain coverage, and comply with the requirements of the MSGP is a violation of Section 402(p)(3)(A) and (p)(4)(A) of the CWA, 33 U.S.C. §§ 1342(p)(3)(A) and (p)(4)(A).

-

⁴⁸ See MSGP parts 8.Q.3; 8.R.3.

⁴⁹ See MSGP parts 8.Q.4 and 8.Q.5; 8.R.4 and 8.R.5.

⁵⁰ See MSGP 8.O.6

⁵¹ A thorough search of EPA's Enforcement & Compliance History Online (ECHO) database reveals that Irwin & Sons has not obtained an individual NPDES for any of the four Facilities. EPA's Enforcement & Compliance History Online (ECHO), http://www.epa-echo.gov/echo/compliance_report_water_icp.html (last visited October 10, 2014)



Irwin & Sons has discharged process water without a permit in violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a), on every day since at least 2009 on which boat washing, hull cleaning, or pressure washing activities have been conducted at the Facilities without control measures in place to capture the process water and prevent its discharge to Paugus Bay and Alton Bay.

Every day, since at least 2009, on which Irwin & Sons has failed and continues to fail to apply for, obtain coverage, and comply with the requirements of an individual NPDES permit is a violation of Section 301(a) of the CWA, 33 U.S.C. §§ 1311(a).

These violations are ongoing and continuous, and barring a change in the stormwater management controls and process water controls at the Facility and full compliance with the permitting requirements of the Clean Water Act, these violations will continue indefinitely.

RELIEF REQUESTED

Irwin & Sons (and see note 2, *supra*) is liable for the above-described violations occurring prior to the date of this letter, and for every day that these violations continue. Pursuant to Section 309(d) of the Act, 33 U.S.C. § 1319(d), and the Adjustment of Civil Monetary Penalties for Inflation, 40 C.F.R. § 19.4, each separate violation of the Act subjects Irwin & Sons to a penalty up to \$32,500 per day for each violation which occurred between March 15, 2004 and January 12, 2009, and up to \$37,500 per day for each violation that occurred after January 12, 2009. CLF will seek the full penalties allowed by law.

In addition to civil penalties, CLF will seek declaratory relief and injunctive relief to prevent further violations of the Clean Water Act pursuant to Sections 505(a) and (d), 33 U.S.C. § 1365(a) and (d), and such other relief as permitted by law. CLF will seek an order from the Court requiring Irwin & Sons to correct all identified violations through direct implementation of control measures and demonstration of full regulatory compliance.

Lastly, pursuant to Section 505(d) of the Act, 33 U.S.C. § 1365(d), CLF will seek recovery of costs and fees associated with matter.

CONCLUSION

During the 60-day notice period, CLF is willing to discuss effective remedies for the violations noted in this letter that may avoid the necessity of further litigation. If you wish to pursue such discussions, please have your attorney contact Zachary Griefen within the next 20 days so that negotiations may be completed before the end of the 60-day notice period. We do not intend to

_

⁵² 40 C.F.R. § 19.2



delay the filing of a complaint in federal court if discussions are continuing at the conclusion of the 60 days.

Sincerely,

Zachary K. Griefen, Esq.

Enforcement Litigator

Conservation Law Foundation

15 East State Street, Suite 4

Montpelier, VT 05602

(802) 223-5992 x4011

zgriefen@clf.org



cc:

Gina McCarthy Administrator Environmental Protection Agency Ariel Rios Building 1200 Pennsylvania Avenue, N.W. Washington, DC 20460

H. Curtis Spalding Environmental Protection Agency EPA Region 1 Administrator 5 Post Office Square - Suite 100 Boston, MA 02109-3912

Tom Burack, Commissioner New Hampshire Department of Environmental Services P.O. Box 95 Concord, NH 03302